

# Strategy of the Women's Empowerment and Child Protection Service and Population Control and Family Planning in Preventing Early Marriage in Murung Raya Regency, Central Kalimantan Province

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Article Info	ABSTRACT
<p><b>Keywords:</b> Strategy, early marriage, Murung Raya</p>	<p>This research is motivated by the still less than optimal strategy for preventing early marriage carried out by the Women's Empowerment and Child Protection Service, as well as Population and Family Planning Control, Murung Raya Regency. The purpose of the study was to analyze and determine the Strategy of the Women's Empowerment and Child Protection Service, as well as Population and Family Planning Control in Preventing Early Child Marriage in Murung Raya Regency, Central Kalimantan Province. Then using a descriptive qualitative method. The data sources used are primary data and secondary data. Data collection techniques through observation, interviews and documentation. Data analysis methods with data reduction, data presentation and drawing conclusions. The results of this study indicate that the Strategy of the Women's Empowerment and Child Protection Service, as well as Population and Family Planning Control in preventing early child marriage in Murung Raya Regency, Central Kalimantan Province. In the core strategy indicator, it is still not optimally carried out by the Women's Empowerment and Child Protection Service, as well as Population and Family Planning Control, Murung Raya Regency, this is evidenced by the results of the study that the strategy carried out has not been consistent in reducing the number of early marriages. In the consequence strategy indicator, Customer Strategy and control strategy have been implemented quite well. In the cultural strategy indicator, it has been implemented quite well, proven by the results of the study that the Women's Empowerment and Child Protection Service and Population and Family Planning Control of Murung Raya Regency strives to provide good services and can educate the community. The inhibiting factors in preventing early marriage in Murung Raya Regency, Central Kalimantan Province are limited human resources and lack of budget allocation. Efforts made by the Women's Empowerment and Child Protection Service and Population and Family Planning Control in preventing early marriage in Murung Raya Regency, namely, increasing human resources and increasing budget allocation</p>
<p>This is an open access article under the <a href="https://creativecommons.org/licenses/by-nc/4.0/">CC BY-NC</a> license</p> 	<p><b>Corresponding Author:</b> Lynda Kristiane Sekolah Pascasarjana, Institut Pemerintahan Dalam Negeri, Jakarta <a href="mailto:lyndakristiane9@gmail.com">lyndakristiane9@gmail.com</a></p>

## INTRODUCTION

Based on Law Number 16 of 2019 concerning amendments to Law Number 1 of 1974 concerning Marriage, Article 7 paragraph (1) "Marriage is only permitted if the man and woman have reached the age of (19) nineteen years". Referring to the law, marriage may only be carried out by people who are of sufficient age, in order to avoid early marriage. Early marriage is one of the social issues that is increasingly prominent, this is due to various factors that influence the high rate of early marriage, including economic factors, many families feel financially burdened and see early marriage as a solution to reduce burdens. Economic limitations often force teenagers, especially girls, to marry early.

Then the education factor, limited access to education in some areas causes teenagers not to get enough knowledge about the impact of early marriage. Many feel there is no alternative but to get married after completing basic education. Furthermore, the lack of awareness of reproductive health, many teenagers do not have access or knowledge about reproductive health, so they do not understand the consequences of early marriage, both physically and psychologically.

Early marriage in Murung Raya Regency has become a serious social problem, in this case there are several factors causing early marriage, including economic factors, many families choose to marry their children early because of poverty or the hope of reducing the family's economic burden, they think that early marriage is a way out of economic difficulties. Furthermore, lack of education, limited access and quality of education, especially for women, also contribute to the high rate of early marriage. Girls who do not get adequate education tend to be more easily influenced to marry young. Then the lack of counseling about the impact of early marriage, in this case many young couples are not fully aware of the long-term consequences of early marriage, be it on health, mental, or opportunities to develop in the future.

The impact of early marriage is very dangerous, especially for the health of mothers and children. Many young women experience complications during pregnancy and childbirth, and are not emotionally or physically ready to face it, and can also increase poverty and stunting rates, because they are not economically ready to live a social life. In addition to increasing poverty and stunting, the impact of early marriage can also lead to domestic violence (KDRT), this is because there is no emotional readiness to face problems in the household, of course this must be resolved immediately, so that it does not happen again in the future.

Based on these problems, of course the local government through the Women's Empowerment and Child Protection Service and Population Control and Family Planning of Murung Raya Regency is tasked with preventing early marriage in Murung Raya Regency. The role of the Women's Empowerment and Child Protection Service and Population Control and Family Planning is very important because the impact of early marriage is very much, one of which can increase poverty, this is because there is no thorough preparation in carrying out marriage according to applicable provisions in accordance with the law.

This is where the importance of awareness and strategy from the government, namely through the Women's Empowerment and Child Protection Service and Population Control

and Family Planning in preventing early marriage in Murung Raya Regency. Early age prevention requires a strategy in prevention so that early marriage does not occur in Murung Raya Regency which is one of the regencies that contributes the most to early marriage in Central Kalimantan Province.

The purpose of this research is to obtain data, information and various things related to strategies in preventing early marriage in Murung Raya Regency. Furthermore, the data and information obtained will be processed, described and interpreted so that we can obtain an overview of the strategy of the Women's Empowerment and Child Protection Service and Population Control and Family Planning in preventing early child marriage in Murung Raya Regency.

## METHOD

The descriptive qualitative method with an inductive approach used in this study is a research method that collects data, real facts on the subjects studied by studying problems that occur in society and analyzing them appropriately so as to provide deep understanding and comprehension of the research object to find out what is happening.

In the data search process, the author looks for several informants who will be interviewed using the purposive sampling technique. According to Sugiyono (2014:218) "purposive sampling is a technique for taking samples of data sources with certain considerations". In this study, the informants used the purposive sampling and Snowball Sampling techniques. Snowball Sampling is a sampling technique that is initially small in number and then gets bigger, like a rolling snowball that gradually gets bigger.

Data collection techniques used in this study include:

a. Interview

According to Nazir (2011:194), an interview is a process of collecting information for research purposes through direct questions and answers between the interviewer and the respondent or respondents using a tool called an interview guide. The interviews conducted in this study were semi-structured interviews. The researcher prepared an interview guide and developed interview questions for the informants who had been determined.

b. Documentation

According to Suhami (2010:274) that "documentation method is, searching for topic or variable data in the form of notes, transcripts, books, diaries, journals, inscriptions, meeting minutes, calendars, chapters, agendas, etc. Data collection in this study was carried out through the collection of written documents and data.

c. Observation

According to Sugiyono (2013: 145), observation as a data collection technique has the following characteristics: specifically compared to other techniques, namely through direct observation in the field or research location. In this case, the researcher observes directly what strategy is carried out by The Department of Women's Empowerment and

Child Protection and Population Control and Family Planning in preventing early child marriage in Murung Raya Regency, Central Kalimantan Province

Qualitative data analysis is carried out through three stages or processes, namely data reduction, data organization and data interpretation.

1. Data Reduction, Data reduction is defined as a process of identifying raw data that has been obtained by carrying out summary, coding and categorizing steps.
2. Data Organization (Organization), Organization is defined as the process of collecting or unifying data information resulting from initial identification (data reduction process).
3. Data Interpretation, The results of the analysis of the data reduction and organizing steps are then interpreted. This data interpretation is very important to produce conclusions based on research questions.

In this study, the researcher used data analysis techniques based on Miles and Huberman (2005: 56), where the researcher will collect the required data through interviews and documentation.

## RESEARCH RESULTS AND DISCUSSION

The research result is a review of the validity of the research result. The discussion of the research result can be explained as the researcher's original thoughts to provide explanations and interpretations of the research result that has been analyzed in order to answer the questions in the research. So, the discussion of the research result is a discussion of the findings obtained.

### **What strategies are implemented by the Empowerment Service? Women and Child Protection and Control Population and Family Planning in Preventing Early Child Marriage in Murung Raya Regency Central Kalimantan Province?**

In order to discuss the prevention of early marriage in Murung Raya Regency, the concept used by the author is based on the theory put forward by David Osborne and Peter Plastrik (2000:44) which explains that there are 5 (five) indicators of Strategy (Five C's) for Government Organizational Renewal that will be analyzed, namely: Core Strategy, Consequence Strategy, Customer Strategy, Control Strategy and Cultural Strategy.

The following are the concepts used by the author and the results of interviews with various research sources (informants) to respond to the research problems that the researcher conducted in Department of Women's Empowerment and Child Protection and Population Control and Family Planning in Preventing Early Child Marriage in Murung Raya Regency, Central Kalimantan Province

#### **a. Core Strategy**

Based on the results of interviews with several informants, it is true that early marriages still occur frequently in Murung Raya Regency. In this case, it is important to implement strategies to be able to handle these problems. The strategies implemented by the Women's Empowerment and Child Protection Service and Population Control and Family Planning of Murung Raya Regency in carrying out its main role are still not optimal. This is evidenced by the fact that the number of early marriages has not decreased from the previous year.

Based on the results of observations that researchers conducted during the research, regarding early marriage in Murung Raya Regency, there is still a lack of a main role. The Women's Empowerment and Child Protection Service, as well as Population and Family Planning Control of Murung Raya Regency in implementing strategies to reduce the high rate of early marriage, this is certainly a serious problem, in this case the Women's Empowerment and Child Protection Service, as well as Population and Family Planning Control of Murung Raya Regency should be more optimal in implementing strategies to reduce the rate of early marriage.

Then in this case the core strategy in overcoming early marriage in Murung Raya Regency must focus on the desired results, namely reducing the number of early marriages. This can involve efforts to raise awareness, provide education to teenagers, and introduce policies that strictly prohibit early marriage. Then community empowerment, this can address the issue of early marriage requires empowering local communities. This strategy includes educating parents, teachers, and community leaders about the negative impacts of early marriage on girls' health, education, and development. This empowerment helps create broader cultural and social change. Coordination and collaboration between institutions to reduce early marriage is not the responsibility of one institution alone. Collaboration between government institutions, NGOs, the education sector, and communities is essential to creating comprehensive policies and effective implementation in the field. Synergy between various parties will produce more comprehensive and impactful solutions. Furthermore, innovation and new approaches to core strategies also encourage the use of new and innovative methods in addressing early marriage. This could involve using information technology to educate young people or applications that provide information about their rights in choosing a life partner.

#### **b. Consequence Strategy**

Based on the results of interviews with several informants, one of the strategies that has been carried out is through socialization to the community. Researchers assess that the strategy that has been carried out has been implemented quite well, because there has been real action in the aim of reducing the number of early marriages, although it has not been fully carried out consistently, but efforts to reduce the number of early marriages carried out by The Women's Empowerment and Child Protection Service and Population Control and Family Planning of Murung Raya Regency has been implemented.

Based on the results of observations conducted by researchers in the field, early marriage in Murung Raya Regency is indeed a fairly serious problem. Of course, problems related to early marriage must be prevented quickly because there are many impacts that will occur if not addressed, one of which is that it can increase the divorce rate.

Then the consequence strategy focuses on emphasizing the importance of creating an incentive and consequence system in government administration to encourage better performance. The government must implement a reward mechanism for agencies or individuals who work well and provide sanctions (punishment) for those who do not meet performance standards. In this case, the implementation of the reward system does not yet

exist, due to the limited budget available, so in this case, the importance of maximum strategies is carried out to prevent early marriage in Murung Raya Regency, one of which is educating the community.

#### **c. Customer Strategy**

Based on the results of interviews with several informants, it is true that early marriages in Murung Raya Regency are still common, this is proven by the figures that have continued to increase in the last few years, several informants said that strategies have been carried out, one of which is by conducting socialization with the aim of changing the mindset of the community and educating the impact of early marriage.

Based on the confession from the community when the researcher conducted an interview, The Women's Empowerment and Child Protection Service and Population and Family Planning Control of Murung Raya Regency has held socialization related to the prevention of early marriage. Researchers observed that the socialization that was carried out was not fully maximized, but what was implemented was quite good, because efforts had been made to prevent early marriage.

Based on the results of observations that researchers conducted during field research, there was a decrease in the number of young marriages. early age is quite good, socialization has been carried out several times, in this case the efforts made already exist, when the researcher conducted an interview with an informant who said that early age marriage in Murung Raya Regency needs a process to reduce it, because there are several factors that cause it, one of which is economic factors, dropping out of school, free association, and there are still other factors, but in this case the researcher observed that the strategy carried out has been implemented quite well, namely the socialization of preventing early age marriage in Murung Raya Regency.

#### **d. Control Strategy**

Based on the results of interviews with several informants, it is true that early marriage must be resolved. The Department of Women's Empowerment and Child Protection, as well as Population Control and Family Planning of Murung Raya Regency will prioritize strategies for preventing early marriage, one of which is by collaborating with related parties so that the number of early marriages decreases from before.

Based on the results of the observations that the researcher made, The Women's Empowerment and Child Protection Service and Population and Family Planning Control of Murung Raya Regency has implemented a fairly good control strategy, this is proven by the collaboration carried out with several related institutions that have been implemented, with the aim of preventing early marriage in Murung Raya Regency to reduce the number of early marriages from the previous year.

Then in this case, prevention of early marriage is an important issue that requires attention and a mature control strategy to reduce its negative impacts. In Murung Raya Regency, control strategies in preventing early marriage can be implemented through various integrated approaches between the government, society, and educational institutions. The following are strategies that should be carried out. First, pincreasing education and outreach,

namely education for children and adolescents, providing an understanding of the importance of education, reproductive health, and the impact of early marriage through schools and communities. Counseling for parents, increasing parental awareness of the importance of letting their children complete their education and prepare for the future before getting married. Furthermore, regulations and policies that support one of them are increasing the implementation of regulations, namely enforcing existing regulations, such as Law Number 16 of 2019 which regulates the minimum age limit for marriage in Indonesia. The Murung Raya Regency Government can be more active in ensuring that these regulations are implemented in the field. In this case, the Cultural and Traditional Approach needs to be carried out through education and dialogue in the traditional environment. In some cases, local customs or traditions can influence the decision to marry. Therefore, a cultural approach that is sensitive to customary norms can be carried out, by involving traditional leaders to educate the community about the impact of early marriage.

#### **e. Cultural Strategy**

Based on the results of interviews with several informants, the cultural strategy that has been carried out has been implemented quite well, the Women's Empowerment and Child Protection Service and Population Control and Family Planning of Murung Raya Regency is trying to provide good services and can educate the community, in this case aiming to change the mindset of the community so that early marriage is reduced and with great hope it will not happen again in Murung Raya Regency.

According to the confession of people who have early marriages, there are some who have never participated in socialization, they do not receive information related to this, in this case the researcher concluded that The Department of Women's Empowerment and Child Protection, as well as Population Control and Family Planning of Murung Raya Regency has not been consistent in preventing early marriage, because information related to socialization has not been disseminated comprehensively.

Based on the results of observations conducted by researchers in the field, it is still being implemented quite well, this is proven by the fact that the socialization that has been carried out has been carried out, although not comprehensive, but has been implemented quite well, one of which is counseling the community to increase awareness that early marriage has a negative impact that will occur if the marriage is not ready in any condition in a person, so in this case, researchers observe that the cultural strategy has been implemented quite well.

Cultural strategies in preventing early marriage are essential to ensure positive changes in society, especially considering existing social and cultural norms. There should be Some cultural strategies that can be applied to prevent early marriage include increasing public awareness, conducting campaigns that raise public awareness about the negative impacts of early marriage on children's physical, mental, and educational health. This counseling can be done through community-based activities, such as discussion forums, seminars, or workshops involving religious leaders, traditional leaders, and local community leaders. Integration of sexual education, adding material on reproductive health and children's rights

to the formal education curriculum, with the aim of providing a better understanding to teenagers about the importance of delaying marriage until a mature age.

Then increasing access to education and skills training, provide greater opportunities for women and girls to continue their education and improve their skills to develop their careers. This can reduce economic dependence on early marriage and open up more life choices. Next, economic empowerment for families, improving the economic welfare of families with economic empowerment programs can reduce the pressure to marry early due to poverty factors. Programs such as entrepreneurship training or small business assistance can be an important step. utilization of social media, social media and digital platforms can be used to disseminate information about the dangers of early marriage and provide education to teenagers through videos, articles, and digital campaigns that are interesting and easy to understand.

### **Inhibiting Factors in Preventing Early Marriage in Murung Raya Regency Central Kalimantan Province**

Based on the research carried out, the inhibiting factors prevention of early marriage in Murung Raya Regency, there are several factors. The inhibiting factors that are the focus for analysis are as follows:

#### **a. Limited Number of Human Resources**

Based on the results of the interviews with the three informants, human resources are a determining factor in carrying out a task and function in a government organization, if the number of human resources is inadequate, the strategy carried out to realize the goals to be achieved will not be effective. Prevention of early marriage in Murung Raya Regency has not been maximized because there is still a lack of adequate human resources

Based on the results of observations that researchers observed in the field, it is true that the inhibiting factor is the number of human resources that are inadequate in carrying out their duties and functions, this is proven by the fact that the competencies possessed by ASN are still inadequate, causing the number of early marriages not to decrease, in fact the number of early marriages has increased from the previous year.

The limited number of human resources, both in terms of the number of employees and their competence, can indeed be a major inhibiting factor in implementing women's empowerment programs, especially in preventing early marriage. Some of the reasons why this limitation can have a negative impact are as follows. Limited manpower to carry out socialization, efforts to prevent early marriage require extensive education and socialization to the community, especially in areas that are difficult to reach. The limited number of employees reduces the ability of the agency to optimize prevention programs, such as counseling, campaigns, and training that target parents, children, and other stakeholders. Limited competence and expertise, if the existing apparatus does not have sufficient expertise in terms of social data analysis, handling social issues, or effective women's empowerment techniques, then the programs implemented may not run optimally. Without in-depth knowledge of the impacts of early marriage, it is difficult for them to design appropriate policies or take an effective approach to the community.

Then the uneven distribution of resources, Murung Raya Regency, with a fairly large area and possibly consisting of many remote villages, requires an even distribution of resources. If the number of personnel is limited, then the even distribution of prevention programs will be hampered, and some more remote areas may not get enough attention.

#### **b. Budget Allocation Limitations**

Based on the research results, the availability of budget allocation is still limited, so that it is currently an obstacle for the Women's Empowerment and Child Protection Service, as well as Population and Family Planning Control of Murung Raya Regency in carrying out its duties and functions. Basically, the reduction in the number of early marriages must be resolved quickly. This aims to provide opportunities for children to achieve their dreams, one of which is to complete their education and at least get a bachelor's degree.

Based on the results of observations that researchers have observed, limited budget is indeed an obstacle at the Department of Women's Empowerment and Child Protection as well as Population and Family Planning Control of Murung Raya Regency in implementing prevention of early marriage which should be completed quickly in accordance with applicable regulations, but in reality due to limited budget conditions, prevention of early marriage has not been completed quickly and is not in accordance with what is expected, budget allocation is a determining factor in implementing programs run in government organizations.

Then, in this case the availability of the budget is still lacking, this is certainly a inhibiting factor in the implementation of early marriage prevention in Murung Raya Regency to the maximum, the budget is one of the factors that can make a program run smoothly so that the expected goals can be achieved in accordance with the desires that have been prepared.

### **Efforts Made by the Department of Women's Empowerment and Child Protection as well as Population Control and Family Planning in Preventing Early Marriage in Murung Raya Regency**

#### **a. Improvements Number of Human Resources**

Based on the resultsresearch that the planning of efforts to be carried out is quite good, the Women's Empowerment and Child Protection Service and Population Control and Family Planning of Murung Raya Regency will increase the number of human resources and improve their competence, although it has not been implemented, but plans have been drawn up to overcome the problems that occur in Murung Raya Regency related to early marriage.

Based on the results of the observations made by the researcher, the efforts that will be made in the future are quite good, although not yet implemented, there are already plans to increase the number of resources and improve the quality of human resource competencies. This aims to maximize the strategy in preventing early marriage in Murung Raya Regency, the researcher observed that one of the problems, namely the lack of understanding, is indeed necessary and must be resolved quickly because it aims to maximize the performance of the Murung Raya Regency regional government.

Increasing the number of human resources (HR) and their competencies inDepartment of Women's Empowerment and Child Protection and Population Control and Family PlanningMurung Raya Regency in the context of preventing early marriage is a very important

step to ensure the success of the program. Here are some steps that can be taken to increase the capacity and effectiveness of the office in preventing early marriage, increasing recruitment and increasing the number of human resources, considering that early marriage is a very sensitive issue and requires deep attention, increasing the number of experts in the field of women's empowerment, child protection, and reproductive health can help expand the scope of the program and provide more attention to each existing region. Training and improving the competence of the apparatus Special Training, providing regular training to the apparatus in the P3AP2KB Office, not only about government policies, but also about effective ways to prevent early marriage, this training can cover topics such as, counseling the community about the negative impacts of early marriage, cultural and religious-based approach techniques to be more easily accepted by the local community and counseling on the rights of women and children, as well as the importance of education for girls.

Then use of technology and information systems, build or update an information system that facilitates the collection and analysis of data related to early marriage. With more complete and accurate data, the agency can design more targeted policies and monitor developments in real time. Then in this case, increasing the number and quality of human resources in the Women's Empowerment and Child Protection Agency and Population Control and Family Planning is very important in overcoming early marriage in Murung Raya Regency. With the increase in human resource capacity, both in terms of number, competence, and coordination between agencies, it is hoped that the prevention of early marriage can be more effective, equitable, and sustainable.

#### **b. Increasing Budget Allocation**

Based on the research results, the Department of Women's Empowerment and Child Protection and Population Control and Family Planning of Murung Raya Regency will try to increase the budget by submitting a higher budget in the future than the previous year, but besides that, currently, even though the budget is limited, according to the statement from the informant, the Women's Empowerment and Child Protection Service and Population Control and Family Planning of Murung Raya Regency will try to continue to improve performance with the number of existing human resources and the current budget availability.

Based on the results of the researcher's observations, it is true that the plan to be carried out in the future will increase the budget, this aims to improve the smoothness of the program being run with the aim of improving performance related to the prevention of early marriage in Murung Raya Regency, this does need to be improved quickly, because it will affect how it will be in the future related to early marriage with the aim of decreasing it from the previous year.

Increasing the budget allocation to implement the strategy of preventing early marriage in Murung Raya Regency can be one of the crucial steps in supporting the quality of the preparation of the report. An adequate budget will provide space for increasing capacity, utilizing technology, and implementing activities that can accelerate and improve the quality of the report. One of the preparation of a detailed and transparent budget plan program based budgeting every activity related to the early marriage prevention program needs to have a

detailed budget plan. For example, allocations for training, software purchases, and other operational costs in implementing the early marriage prevention strategy in Murung Raya Regency.

## CONCLUSION

Based on the results of the research and discussion, the researcher obtained the following conclusions: Strategy of the Women's Empowerment and Child Protection Service and Population Control and Family Planning in preventing early child marriage in Murung Raya Regency, Central Kalimantan Province.. The core strategy indicator is still not being implemented optimally by Department of Women's Empowerment and Child Protection and Population Control and Family Planning of Murung Raya Regency. This is proven based on research results that the strategies implemented have not been consistent in reducing the number of early marriages. In the indicator consequence strategy, Customer Strategy, control strategy has been implemented quite well. In the cultural strategy indicator, it has been implemented quite well, proven based on the research results that The Department of Women's Empowerment and Child Protection, Population Control and Family Planning of Murung Raya Regency strives to provide good services and educate the public. Inhibiting factors in preventing early marriage in Murung Raya district Central Kalimantan province, namely limited human resources and lack of budget allocation, this is proven based on research results that the number of human resources is still inadequate and the budget allocation is limited, so that it becomes an obstacle in maximizing early marriage prevention strategies in Murung Raya Regency. Efforts made by the Department of Women's Empowerment and Child Protection as well as Population Control and Family Planning in preventing early marriage in Murung Raya Regency, namely: Addition of human resources and increasing their competence in maximizing the strategy of preventing marriage at the maximum age, so that related problems can be resolved properly and the number of early marriages can decrease from the previous year. Increased budget in Department of Women's Empowerment and Child Protection and Population Control and Family Planning Murung Raya Regency in maximizing the strategy of preventing early marriage which aims to reduce cases that occurred from the previous year.. Based on the conclusions above, the researcher formulated several suggestions as follows To maximize the strategy for preventing early marriage in Murung Raya Regency, the core strategy indicator needs to maximize the strategy implemented with the aim of preventing early marriage in Murung Raya Regency. Then the need to maximize the indicator consequence strategy, customer strategy, control strategy and cultural strategy with the aim of reducing the number of early marriages in Murung Raya Regency from the previous year.

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